

**Title 11—DEPARTMENT OF PUBLIC SAFETY  
Division 45—Missouri Gaming Commission  
Chapter 20—Sports Wagering**

**EMERGENCY RULE**

**11 CSR 45-20.130 Casino Access Badge Requirements for Retail Locations on Excursion Gambling Boats**

*PURPOSE: This rule establishes requirements for issuing casino access badges for retail locations on excursion gambling boats.*

*EMERGENCY STATEMENT: This emergency rule is necessary to address Article III, Section 39(g) of the Missouri Constitution, which became law on December 5, 2024. The passage of Amendment 2 authorized retail and mobile sports wagering in the State of Missouri and required it to be regulated by the Missouri Gaming Commission. Amendment 2 specifically states, “the commission shall have the power to adopt and enforce commercially reasonable rules, including emergency rules, to implement the provisions of this section.” Furthermore, Amendment 2 requires a start date for sports wagering that is not later than December 1, 2025. In order to meet this deadline, the commission is submitting emergency rules to provide a process for the application, investigation, and granting of sports wagering licenses. In addition, the emergency rules include responsibilities for applicants and licensees to ensure a well-regulated sports wagering industry, consistent with the language in Amendment 2. The emergency rules provide for a fair and consistent application process for all stakeholders. As a result, the Missouri Gaming Commission finds a compelling governmental interest to regulate sports wagering, which requires this emergency action. A proposed rule which covers the same material is published in this issue of the Missouri Register. The scope of this emergency rule is limited to the circumstances creating the emergency and complies with the protections extended in the Missouri and United States Constitutions. The Missouri Gaming Commission believes this emergency rule is fair to all interested persons and parties under the circumstances. This emergency rule was filed Feb. 18, 2025, becomes effective March 4, 2025, and expires Aug. 30, 2025.*

- (1) Any Occupational Level I-SWC and Level II-SWC licensee employed by a Class B licensee shall be issued a casino access badge in accordance with 11 CSR 45-4.410.
- (2) A casino access badge shall be issued by the Class B licensee to any Occupational Level I-SW or Level II-SW licensee who works for the Retail licensee at that excursion gambling boat.
- (3) Retail licensees shall restrict access to designated nonpublic gaming areas of the sports wagering operation to SW Occupational licensees who are displaying their casino access badges and who are authorized to be in that location. All other individuals accessing such areas shall be escorted by an SW Occupational licensee of the Retail or Class B licensee.
- (4) No casino access badge may be held by any person unless that person is an employee of the Class B licensee or the Retail licensee and has been authorized for such access by the Class B licensee for which the badge is issued.

(5) Each SW Occupational licensee shall at all times while performing the functions of his or her position display on his or her person in a clearly visible manner a valid casino access badge, unless a waiver has been granted in writing for a particular job function.

(6) The casino access badge for SW Occupational licensees shall meet the casino access badge requirements in 11 CSR 45-4.410, except that the color-coded background for use around the occupational field or title on the front side shall be solid orange for Occupational Level I-SW and Occupational Level II-SW licensees.

(7) Casino access badges are not transferable and upon resignation or termination of employment, the casino access badge shall be returned to the Class B licensee.

(8) Class B licensees shall issue casino access badges in accordance with this rule. Failure to do so is grounds for disciplinary action.

*AUTHORITY: section 39(g) of Article III, Mo. Const., sections 313.004 and 313.800–313.850, RSMo 2016 and Supp. 2024. Emergency rule filed Feb. 18, 2025, effective March 4, 2025, expires Aug. 30, 2025. A proposed rule covering this same material is published in this issue of the **Missouri Register**.*

*PUBLIC COST: This emergency rule will not cost state agencies or political subdivisions more than five hundred dollars (\$500) in the time the emergency is effective.*

*PRIVATE COST: This emergency rule will not cost private entities more than five hundred dollars (\$500) in the time the emergency is effective.*